

BEFORE
THE PUBLIC SERVICE COMMISSION OF
SOUTH CAROLINA
DOCKET NO. 2004-306-T - ORDER NO. 2005-81
FEBRUARY 28, 2005

IN RE: Application of Digital Packaging &)	ORDER GRANTING
Delivering Systems, Inc. DBA Strong-Man)	CLASS E CERTIFICATE
Movers, 144-D Harbison Blvd., Columbia,)	
SC 29212 for a Class E (HHG) Certificate of)	
Public Convenience and Necessity.)	

This matter comes before the Public Service Commission of South Carolina (the “Commission”) on the Application of Digital Packaging & Delivering Systems, Inc. DBA Strong-Man Movers, 144-D Harbison Blvd., Columbia, SC 29212 (“Strong-Man” or “the Company”) for a Class E Certificate of Public Convenience and Necessity to transport household goods as defined by R. 103-210(1) between points and places in Richland, Lexington and Newberry Counties, South Carolina.

The Commission’s Executive Director instructed the Applicant to publish a Notice of Filing in a newspaper of general circulation in the service area desired. The Notice of Filing was published and instructed the public as to how to file pleadings to participate in the proceedings on the Application. No Protests or Petitions to Intervene were received.

APPLICABLE LAW

1. S.C. Code Ann. § 58-23-20(Supp. 2004) provides in part:

No corporation or person, his lessees, trustees, or receivers may operate a motor vehicle for the transportation of

persons or property for compensation on an improved public highway in this State except in accordance with the provisions of this chapter, except where the use of a motor vehicle is incidental only to the operation, and any such operation is subject to control, supervision, and regulation by the commission in the manner provided by this chapter.

2. S.C. Code Ann. § 58-23-40 (1976) provides:

No motor vehicle carrier shall hereafter operate for the transportation of persons or property for compensation on any improved public highway in this State without first having obtained from the Commission, under the provisions of Article 3 of this chapter, a certificate and paid the license fee required by Article 5.

3. S.C. Code Ann. § 58-23-590(A) (Supp. 2004) provides:

The commission shall promulgate regulations necessary to control entry and certification standards, set rates and charges, and establish enforcement procedures and powers to govern the operations of carriers of household goods and hazardous waste for disposal.

4. S.C. Code Ann. § 58-23-590(C) (Supp. 2004) provides:

The commission shall issue a common carrier certificate or contract carrier permit of public convenience and necessity if the applicant proves to the Commission that:

- (1) it is fit, willing, and able to properly perform the proposed service and comply with the provisions of this chapter and the commission's regulations; and
- (2) the proposed service, to the extent to be authorized by the certificate or permit, is required by the present public convenience and necessity.

The commission shall adopt regulations that provide criteria for establishing that the applicant is fit, willing, and able, and criteria for establishing that the applicant must meet the requirements of public convenience and necessity. The determination that the proposed service is required by the public convenience and necessity must be made by the commission on a case by case basis.

5. Following enactment of S.C. Code Ann. § 58-23-590, the Commission proposed amendments and changes to the Commission's regulations governing Motor Carriers. The amended regulations became effective in June 1998.

6. 26 S.C. Regs 103-102(1)(Supp. 2004) defines "Certificate of PC&N" as the certificate of public convenience and necessity authorized to be issued under provisions of Chapter 23 of Title 58 of the Code of Laws of South Carolina, 1976. Certificates of PC&N shall be required of all for-hire passenger carriers, household goods carriers (except those operating exclusively within the limits of any municipality), and hazardous waste for disposal carriers. Holders of Certificates of PC&N shall be considered regulated carriers.

7. 26 S.C. Regs. 103-102(14) (Supp. 2004) defines "Common Carrier by Motor Vehicle" as "any person¹ which holds itself out to the general public to engage in the transportation by motor vehicle in intrastate commerce of persons or property for compensation, whether over regular or irregular routes, except as exempted in Section 58-23-50 and Section 58-23-70 of Code of Laws of South Carolina, 1976."

8. A "Class E Motor Carrier" is defined in 26 S.C. Regs. 103-114 (Supp. 2004) as "a common carrier of property (household goods or hazardous waste for disposal) by motor vehicle including a motor vehicle containing goods packed by a packing service. A Class E motor carrier must obtain either a Certificate of PC&N or FWA from the Commission."

¹ 26 S.C. Code Regs. 103-102(15) defines "person" as "any individual, firm, partnership, corporation, company, association, or joint-stock association, and includes any trustee, receiver, assignee, or personal representative thereof."

9. 26 S.C. Code Regs. 103-133 (Supp. 2004) is entitled “Proof Required to Justify Approving an Application” and provides in subsection (1) as follows:

(1) PC&N (Household Goods or Hazardous Waste for Disposal). An application for a Certificate of PC&N or to amend a Certificate of PC&N to operate as a carrier of household goods or hazardous waste for disposal by motor vehicle may be approved upon a showing that the applicant is fit, willing, and able to appropriately perform the proposed service and that public convenience and necessity are not already being served in the territory by existing authorized service. The public convenience and necessity criterion must be shown by the use of shipper witnesses.² If the Commission determines that the public convenience and necessity is already being served, the Commission may deny the application. The following criteria should be used by the Commission in determining that an applicant for motor carrier operating authority is fit, willing, and able to provide the requested service to the public:

- a. FIT. The applicant must demonstrate or the Commission determine that the applicant’s safety rating is satisfactory. This can be obtained from U.S.D.O.T. and S.C.D.P.S safety records. Applicants should also certify that there are no outstanding judgments pending against such applicant. The applicant should further certify that he is familiar with all statutes and regulations, including safety operations in South Carolina and agree to operate in compliance with these statutes and regulations.
- b. ABLE. The applicant should demonstrate that he has either purchased or leased on a long-term basis necessary equipment to provide the service for

² By Commission Order No. 1999-654, dated September 15, 1999, (Docket No. 1999-376-T), the Commission approved a waiver of the shipper witness requirement for those applicants seeking authority in three counties or less. In approving the waiver for these applicants seeking such a limited scope of authority, the Commission considered the difficulty faced by “small carrier” applicants in providing appropriate shipper witnesses. By Order No. 2000-024, dated January 5, 2000, (Docket No. 1999-376-T), the Commission clarified its decision from Order No. 1999-654 to specifically state that the waiver of the shipper witness requirement applied only to those applicants requesting authority to transport household goods between points and places in three, or less, contiguous counties.

which he is applying. Thirty days or more shall constitute a long-term basis. The applicant must undergo an inspection of all vehicles and facilities to be used to provide the proposed service. The applicant should also provide evidence in the form of insurance policies or insurance quotes, indicating that he is aware of the Commission insurance requirements and the costs associated therewith.

- c. WILLING. Having met the requirements as to “fit and able,” the submitting of the application for operating authority would be sufficient demonstration of the applicant’s willingness to provide the authority sought.

10. 26 S.C. Code Regs. 103-134 (Supp. 2004) is entitled “When Hearing May Be Held” and provides in relevant part that “[w]hen an application for a Certificate of PC&N is submitted and there is no opposition, the Commission may hold a hearing if it deems necessary for the purpose as it shall determine, including the issue of fitness, willingness, or ability of the applicant to appropriately perform the proposed service, or the issue of whether public convenience and necessity are already being served.”

EVIDENCE OF RECORD

The hearing on the Application was held on February 9, 2005, at 2:30 p.m. in the offices of the Commission. The Honorable Randy Mitchell, Chairman, presided. Strong-Man was represented by John J. Pringle, Jr., Esquire. The Office of Regulatory Staff (ORS) was represented by Shannon B. Hudson, Esquire and C. Lessie Hammonds, Esquire.

Johnny Mmnauike, President of the Company, presented testimony. Mr. Mmnauike stated that he owns a Pak-Mail franchise. During the course of his work, he stated that he learned much about packaging different items, and that this will help in the

packaging for transportation of household goods. He has purchased a truck for his moving business, and has undergone a safety audit. The truck still needs an inspection. Mr. Mmnauike also stated that he will utilize three employees in his moving business. There are no judgments against him or his Company. In addition, the Company has a business line of credit with Branch Bank & Trust. Mr. Mmnauike seeks authority from this Commission to transport household goods between points and places in Richland, Lexington, and Newberry Counties.

Mr. Mmnauike testified that he also runs a U-Haul truck rental operation, and that people have asked him move their household goods in areas in Richland, Lexington, and Newberry Counties. He stated that he refused these jobs because he did not have authority with the Commission.

George Parker of the Office of Regulatory Staff also testified. Mr. Parker stated that the Company's Application was in order. He states that Strong-Man's proposed rates and charges are lower than usual. According to Mr. Parker, the Company's truck is in good condition, although it needs an inspection. Mr. Parker recommends that the vehicle be inspected, and that proof of inspection be submitted to the Commission and to the Office of Regulatory Staff prior to the issuance of a Certificate, should the Commission vote favorably on this Application.

FINDINGS OF FACT

After full consideration of the Application, the testimony presented, and the applicable law, the Commission makes the following findings of fact:

1. The Applicant, Digital Packaging & Delivering Systems, Inc. DBA Strong-Man Movers desires to provide moving services of household goods between points and places in Richland, Lexington, and Newberry Counties, South Carolina.

2. The Applicant is fit, willing, and able to provide and properly perform the services which it seeks to provide. “Fitness” has been demonstrated since the record contains (1) a certification that Mr. Mmnauike is familiar with the regulations and statutes governing for-hire motor carrier services and (2) evidence that there are no outstanding judgments pending against Mr. Mmnauike or his Company. “Able” was demonstrated by the evidence of record which reveals that the Company has the present ability to and has arranged for the necessary truck and equipment with which to perform moving services, and has similarly arranged for insurance which meets the minimum requirements set by this Commission. The evidence of record also indicates that Strong-Man possesses sufficient financial resources necessary to conduct for-hire motor carrier operations in South Carolina. “Willingness” was demonstrated by the filing of the Application and the testimony of the witnesses indicating the Applicant’s desire to undertake this business venture in South Carolina.

3. The services proposed by Strong-Man are required by the public convenience and necessity. We find that the witness presented on behalf of the Applicant establish that the public convenience and necessity warrant the issuance of the permit requested by the Applicant. We find the evidence of public convenience and necessity provided by the Applicant to be credible.

CONCLUSIONS OF LAW

Based upon the above Findings of Fact and the applicable law, the Commission concludes as follows:

1. The Commission concludes that Digital Packaging & Delivering Systems, Inc. DBA Strong-Man Movers has demonstrated that it meets the requirements of fit, willing, and able as set forth in 26 S.C. Code Reg. 103-133 (Supp.2004).

2. The Commission concludes that the Company has sufficiently demonstrated that the public convenience and necessity requires its proposed services as reflected in its Application.

3. Based on the conclusions above, that the Company has demonstrated that it meets the requirements of fit, willing, and able and that it has demonstrated that the public convenience and necessity require the services it proposes, the Commission concludes that a Class E Certificate of Public Convenience and Necessity should be granted and that Digital Packaging & Delivering Systems, Inc DBA Strong-Man Movers should be authorized to provide moving services within the following operating scope:

Household Goods, As Defined in R. 103-210(1):

Between points and places in Richland, Lexington, and
Newberry Counties, South Carolina.

This grant of authority is contingent upon compliance with all Commission regulations as outlined below.

IT IS THEREFORE ORDERED:

1. That the Application of Digital Packaging & Delivering Systems, Inc. DBA Strong-Man Movers for a Class E Certificate of Public Convenience and Necessity be, and hereby is, approved.

2. The Company shall file with the Office of Regulatory Staff the proper insurance, safety rating, and other information required by S.C. Code Ann. Section 58-23-10 et. seq. (1976), as amended, and by 26 S.C. Regs. 103-100 through 103-241 of the Commission's Rules and Regulations for Motor Carriers, as amended, and 23A S.C. Regs. 38-400 through 38-503 of the Department of Public Safety's Rules and Regulations for Motor Carriers, as amended, within sixty (60) days of the date of this Order, or within such additional time as may be authorized by the Commission. Further, as requested by ORS, the Company's truck shall have a proper safety inspection, and evidence of this inspection shall be provided to the ORS prior to the issuance of the Certificate in this matter.

3. Upon compliance with S.C. Code Ann. Section 58-23-10 et. seq. (1976), as amended, and the applicable Regulations for Motor Carriers, S.C. Code Ann. Vol. 26 (1976), as amended, a Certificate shall be issued by the Office of Regulatory Staff authorizing the motor carrier services granted herein.

4 Prior to compliance with the above-referenced requirements and receipt of a Certificate, the motor carrier services authorized herein shall not be provided.

5. Failure of the Applicant either (1) to complete the certification process by complying with the Office of Regulatory Staff requirements of causing to be filed with

the Commission proof of appropriate insurance and an acceptable safety rating within sixty (60) days of the date of this Order or (2) to request and obtain from the Commission additional time to comply with the requirements of the Commission as stated above, shall result in the authorization approved in the Order being revoked.

6. This Order shall remain in full force and effect until further Order of the Commission.

BY ORDER OF THE COMMISSION:

/s/
Randy Mitchell, Chairman

ATTEST:

/s/
G. O'Neal Hamilton, Vice Chairman

(SEAL)